AMENDED IN ASSEMBLY JANUARY 18, 2008 AMENDED IN ASSEMBLY JANUARY 7, 2008

CALIFORNIA LEGISLATURE—2007—08 REGULAR SESSION

ASSEMBLY BILL

No. 1129

Introduced by Assembly Member Arambula

February 23, 2007

An act to add Chapter 13.5 (commencing with Section 50845) to Part 2 of Division 31 of the Health and Safety Code, relating to housing.

LEGISLATIVE COUNSEL'S DIGEST

AB 1129, as amended, Arambula. San Joaquin Valley Regional Affordable Housing Trust.

The Planning and Zoning-law Zoning Law requires each city, county, or city and county to prepare and adopt a general plan for its jurisdiction that contains mandatory elements, including a housing element. The housing element is prepared for the purposes of, among other things, fostering cooperation among local governments in order to address regional housing needs.

This bill would establish the San Joaquin Valley Regional Affordable Housing Trust as a voluntary organization for the purposes of fostering the regional collaboration of San Joaquin Valley cities, counties, developers, financial institutions, and community-based organizations to meet affordable housing needs in the region.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

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The people of the State of California do enact as follows:

SECTION 1. The Legislature finds and declares all of the following:

- (a) The cumulative population of the San Joaquin Valley, including the Counties of San Joaquin, Stanislaus, Merced, Madera, Fresno, Kings, Tulare, and Kern, currently totals 3.3 million people, which is doubled every 30 years, and which is expected to grow to 5 million people by the year 2025. This growth places extreme pressure on the region and its communities to provide increased levels of housing for the shelter of residents and workers.
- (b) The median household income of the valley is twelve thousand dollars (\$12,000) below the statewide median. Six of the eight counties in the valley rank among the 13 lowest wage rate areas in the state. Fifty percent of valley residents cannot afford a median-priced two bedroom rental apartment, and rental rates have recently increased by 24 percent. The population density of the valley, which is 5.5 persons per acre, is significantly lower than the statewide average.
- (c) The relatively large size of the valley region, and vast expanses of undeveloped agricultural land that spatially separate one valley community from another, have resulted in planning decisions to accommodate growth on a community-by-community basis.
- (d) Changing social and economic circumstances spurred by changes in mobility, labor costs, land and housing prices, and environmental factors in the valley region, coupled with new housing bond money made available under the Housing and Emergency Shelter Trust Fund Act of 2006, and the formation of the California Partnership for the San Joaquin Valley, has have created a unique opportunity to establish a San Joaquin Valley Regional Affordable Housing Trust Fund to assist valley communities in the provision of affordable housing for residents and workers. The trust fund can provide the valley region with the ways and means to cooperatively meet the housing goals set forth in community general plans throughout the valley and described in the San Joaquin Valley Regional Blueprints.
- (e) It is therefore the intent of the Legislature to establish the San Joaquin Valley Regional Affordable Housing Trust to assist

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communities in securing and distributing affordable housing development funding.

SEC. 2. Chapter 13.5 (commencing with Section 50845) is added to Part 2 of Division 31 of the Health and Safety Code, to read:

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Chapter 13.5. San Joaquin Valley Regional Affordable Housing Trust

- 50845. (a) The San Joaquin Valley Regional Affordable Housing Trust is hereby established for the following purposes:
- (1) Receiving and administering federal, state, local, and private financial resources made available to the trust for the development of affordable housing projects in communities that are members of the trust.
- (2) Fostering the regional collaboration of cities, counties, developers, and financial and community-based organizations in its geographical area to meet affordable housing needs, as set forth in the general plans of the members, and consistent with San Joaquin Valley Regional Blueprints.
- (b) For the purposes of this chapter, the "trust" is the San Joaquin Valley Regional Affordable Housing Trust established under subdivision (a).
 - 50845.2. The trust shall do all of the following:
- (a) Establish a governing board, which may include, but is not limited to, one member from each participating council of governments in the San Joaquin Valley, three representatives from the California Partnership for the San Joaquin Valley, one representative from an affordable housing advocate organization from the San Joaquin Valley, one representative from a nonprofit affordable housing developer in the San Joaquin Valley, and one housing industry representative from the San Joaquin Valley. Membership in the trust is voluntary.
- (b) Develop a regionwide strategy for selecting and funding affordable housing projects that is consistent with and helps implement the goals and vision of the San Joaquin Valley Regional Blueprints.
- (c) Apply for federal grants and state loans and grants, and solicit and receive contributions from trust members and private organizations, including, but not limited to, other trusts,

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foundations, and financial institutions that are dedicated to funding the operation of the trust and funding affordable housing grants 3 and loans made by the trust to affordable housing projects in the 4 region.

- (d) Create one or more revolving loan accounts for funding affordable housing projects located in the jurisdictions of trust members.
- (e) Make loans to nonprofit housing corporations, and other public and private entities proposing to build affordable housing projects in the region served by the trust. Loan funds shall be disbursed only after the governing body of the jurisdiction within which the project will be built has certified that the project is consistent with the housing element of the community's general plan and the applicable San Joaquin Valley Regional Blueprint. Certification shall also include assurances that each project will have obtained all environmental-clearances approvals and development permits, and that there is a local public financial commitment to the project.
- (f) Develop criteria for selecting projects for funding. Criteria shall address the following issues:
 - (1) Housing Increased housing densities.
 - (2) Mixed income development.
- (3) Infill development.
- 24 (4) Fair share allocation.
- 25 (5) Transit-oriented development.
 - (6) Proximity to centers of employment.
 - (g) Establish requirements for local financial project commitments or matching contributions by local jurisdictions and other project sponsors.
 - (h) Establish loan repayment terms.
 - (i) Develop benchmarks and performance standards to monitor the progress of each project for which the trust provides funding. The standards and benchmarks shall be developed in consideration of benchmarks and standards that are used by other affordable housing funding entities.
- (j) Provide technical assistance to members on affordable 36 housing projects.
- 38 (k) Assist in assembling partnerships for affordable housing 39 demonstration projects of larger, master planned, mixed-use 40 elements, with high-density design.

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(*l*) Prepare reports and supporting documentation that may be required as a condition of receiving federal and state funding.

- (m) Develop and implement a regional education campaign that promotes the benefits of higher density, mixed use, public transit-oriented communities that are responsive to local and state environmental policies.
- (n) Make recommendations to the Governor and the Legislature for regulatory reform that can eliminate obstacles to providing affordable housing.
- (o) Commencing on January 1, 2011, make a biennial report to the Secretary of Business, Transportation and Housing and the Director of Housing and Community Development on its activities during the preceding two fiscal years, and the impacts those activities have had in providing affordable housing in the region, in fostering a regional approach to meeting affordable housing needs, and in implementing the housing goals of the San Joaquin Valley Regional Blueprints.
- 50845.4. The governing board shall adopt a set of bylaws that shall address, but are not limited to, all of the following issues:
 - (a) Organizational structure of the trust.
 - (b) The dues structure.

- (c) The voting structure.
- (d) Member contribution requirements.
- (e) Annual election of officers.
- (f) A mission statement that sets forth a purpose to foster the regional collaboration of San Joaquin Valley cities, counties, developers, financial institutions, and community-based organizations to meet affordable housing needs in the region.
- 50845.6. The trust may use funds that it receives, other than federal and state housing grants, to pay for its operations.
- 50845.6. Administrative costs shall not exceed five percent of trust assets.
- 50845.8. The trust shall utilize the staff services of member jurisdictions to carry out its functions to the maximum feasible extent. However, the trust may hire staff and consultants for specialized purposes, such as conducting studies and grant writing.
- 50846. The governing board may form advisory committees, as deemed necessary.
- 50846.2. The governing board shall be the approving authority for grant applications submitted for approval by the trust, and shall

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- set the terms for receiving grants and loans made to the trust. The board shall also approve the conditions under which the trust may make loans to affordable housing project applicants.